

**BOARD OF SUPERVISORS**

*Brown County*



305 E. WALNUT STREET

E-Mail: [BrownCountyCountyBoard@co.brown.wi.us](mailto:BrownCountyCountyBoard@co.brown.wi.us)

P. O. BOX 23600

GREEN BAY, WISCONSIN 54305-3600

PHONE (920) 448-4015 FAX (920) 448-6221

**"PUBLIC NOTICE OF MEETING"**

**Pursuant to Section 19.84 Wis. Stats., notice is hereby given to the public  
that the following meetings will be held**

**THE WEEK OF  
April 4 – April 8, 2016**

**MONDAY, APRIL 4, 2016**

(No Meetings)

**TUESDAY, APRIL 5, 2016**

(No Meetings)

**WEDNESDAY, APRIL 6, 2016**

\*11:00 am Public Safety Committee

Brown County Sheriff's Office  
2684 Development Drive

\*5:30 pm Education & Recreation Committee – *Note date and location*

Southwest Branch Library  
974 Ninth Street

\*6:30 pm Planning Commission Board of Directors

Green Bay Metro Transportation Center  
901 University Avenue

**THURSDAY, APRIL 7, 2016**

\*8:00 am Criminal Justice Coordinating Board – *Agenda to follow*

Truttman Room, District Attorney's Office  
300 E. Walnut Street

**FRIDAY, APRIL 8, 2016**

(No Meetings)

Any person wishing to attend who, because of a disability, requires special accommodation, should contact the Brown County Human Resources Office at 448-4065 by 4:30 p.m. on the day before the meeting so that arrangements can be made.

# BOARD OF SUPERVISORS

## Brown County



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### **PUBLIC SAFETY COMMITTEE**

**Patrick Buckley, Chair**  
Pat La Violette, Vice Chair  
Bill Clancy, Andy Nicholson, Guy Zima

### **PUBLIC SAFETY COMMITTEE**

**Wednesday, April 6, 2016**

**11:00 a.m.**

**Brown County Sheriff's Office  
2684 Development Drive, Green Bay**

**NOTICE IS HEREBY GIVEN THAT THE COMMITTEE MAY TAKE  
ACTION ON ANY ITEM LISTED ON THE AGENDA**

- I. Call meeting to order.
- II. Approve/Modify Agenda.
- III. Approve/Modify Minutes of March 2, 2016.

### **Comments from the Public**

**Treatment Court Presentation** - Update on Treatment Courts by Judge Zuidmulder

### **Communications**

1. Communication from Supervisor Nicholson re: Requesting Judge Atkinson to review a court order seizure of a vehicle when there is a conviction of OWI/DWI and *revoked* license. *Referred from March County Board.*

### **Clerk of Courts**

2. Request for representation from the Clerk of Courts and Courts to attend each meeting monthly to provide monthly updates including various reports as requested by this committee. *Standing Item.*
3. Clerk of Courts Budget Status Financial Report for December, 2015.

### **Public Safety Communications**

4. Budget Status Financial Report for December, 2015.
5. Director's Report.

### **Sheriff**

6. Sheriff Budget Status Financial Report for December, 2015.
7. Budget Adjustment (#16-19): Increase equipment expenses offset by increase in federal grant dollars.
8. Budget Adjustment (#16-20): Transfer remaining Sheriff Criminal Management System Software and Law Records Management System capital project bond funds to the Debt Service Fund.
9. Budget Adjustment (#16-22): Any increase in expenses with an offsetting increase in revenue.
10. Budget Adjustment (#16-23): Any increase in expenses with an offsetting increase in revenue.
11. Sheriff's Report.

**Medical Examiner**

12. Medical Examiner Budget Status Financial Reports for December, 2015 and February, 2016.
13. Medical Examiner Activity Spreadsheet.
14. **Circuit Court, Commissioners, Probate** – Budget Status Financial Report for December, 2015.
15. **Emergency Management** – Budget Status Financial Report for December, 2015.

**District Attorney** – No agenda Items.

**Other**

16. Audit of bills.
17. Such other matters as authorized by law.
18. Adjourn.

Patrick Buckley, Chair

Notice is hereby given that action by the Committee may be taken on any of the items which are described or listed in this agenda.

Please take notice that it is possible additional members of the Board of Supervisors may attend this meeting, resulting in a majority or quorum of the Board of Supervisors. This may constitute a meeting of the Board of Supervisors for purposes of discussion and information gathering relative to this agenda.

# BOARD OF SUPERVISORS

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## EDUCATION & RECREATION COMMITTEE

John Van Dyck, Chair  
Corrie Campbell, Vice Chair  
Tom Katers, Staush Gruszynski, Harold Kaye

### EDUCATION & RECREATION COMMITTEE

WEDNESDAY, APRIL 6, 2016

5:30 p.m.

SOUTHWEST BRANCH LIBRARY  
974 NINTH ST – GREEN BAY, WI

NOTICE IS HEREBY GIVEN THAT THE COMMITTEE MAY TAKE ACTION  
ON ANY ITEMS LISTED ON THE AGENDA

**\*\*PLEASE NOTE DATE & LOCATION\*\***

- I. Call to Order.
- II. Approve/Modify Agenda.
- III. Approve/Modify Minutes of March 3, 2016.

### **\*\* Presentation \*\***

**Recognition of Supervisor Harold Kaye with refreshments**

#### Comments from the Public

1. Review Minutes of:
  - a. Comprehensive Outdoor Recreation Plan Citizen Advisory Committee (February 23, 2016 & March 15, 2016).
  - b. Library Board (February 18, 2016).
  - c. Neville Public Museum Governing Board (February 8, 2016 & March 14, 2016).

#### Golf Course

2. Golf Course Budget Status Financial Report for December, 2015 (unaudited).
3. Superintendent's Report.

#### Museum

4. Museum Budget Status Financial Report for December, 2015.
5. Museum Director's Report.

#### Communications

6. Communication from Supervisor Clancy re: Wrightstown Boat Launch – have signage telling boaters that after launching, their vehicles and trailers must be parked in the upper level of the park. *Referred from March County Board.*

7. Communication from Supervisors Nicholson, De Wane and Vice Chair Lund re: requesting an update/presentation from Brad Toll, Visitor Convention Bureau, and Mayor Schmitt on bookings, revenue gain or loss and why there isn't an escalator in the KI Center. *Referred from March County Board.*
8. Communication from Supervisor Hoyer re: requesting a full accounting of attendance numbers for the past 3 full fiscal years for the Brown County Veteran's Arena.
9. **Resch Centre/Arena/Shopko Hall** – Complex Attendance for the Brown County Veterans Memorial Complex for February, 2016.

#### **Park Management**

10. Parks Budget Status Financial Reports for December, 2015 and February, 2016 (unaudited).
11. Discussion re: Fairgrounds infield work timeline in relation to future master plan.
12. Discussion re: Future maintenance and insect/pest treatment along trails and in parks.
13. Request for fee waiver for Green bay Chapter Trout Unlimited for use of the Reforestation Camp Pines Shelter (see attached request).
14. Discussion re: Camp Host at Bay Shore Park and Bike Rental programs; both will require a site/trail fee waiver.
15. February 2016 park attendance and field staff report.
16. Assistant Director's Report.

#### **NEW Zoo**

17. Director's Report and ZOO Monthly Activity Reports for April, 2016.

#### **Library**

18. Library Budget Status Financial Report for December, 2015.
19. Update re: Balance of 425 Bonded Funds.
20. Discussion and possible action to accept the Library Board Motion 3/17/16:  
*"Motion by B. Nielsen, seconded by C. Bianchi, to remove the Ashwaubenon Branch roof addition from the bonded funds project list as there is an alternate process for this project - it is included in the 2017 capital bond schedule. Motion carried.*  
*Motion by D. Running, seconded by N. Jeske, to approve using the remaining bonded funds in the 425 account to pay for the proposed projects as presented except the Ashwaubenon roof, if allowed by the terms of the bond. Motion carried."*
21. Director's Report.

#### **Other**

22. Audit of bills.
23. Such other matters as authorized by law.
24. Adjourn.

John Van Dyck, Chair

Notice is hereby given that action by Committee may be taken on any of the items which are described or listed in this agenda.

Please take notice that it is possible additional members of the Board of Supervisors may attend this meeting, resulting in a majority or quorum of the Board of Supervisors. This may constitute a meeting of the Board of Supervisors for purposes of discussion and information gathering relative to this agenda.

**AGENDA**  
**BROWN COUNTY PLANNING COMMISSION**  
**BOARD OF DIRECTORS**  
**Wednesday, April 6, 2016**  
**Green Bay Metro Transportation Center**  
**901 University Avenue, Commission Room**  
**Green Bay, WI 54302**  
**6:30 p.m.**

**ROLL CALL:**

Paul Blindauer	_____	Mark Handeland	_____	Debbie Schumacher	_____
James Botz	_____	Matthew Harris	_____	Ray Tauscher	_____
Brian Brock	_____	Frederick Heitl	_____	Jason Ward	_____
William Clancy	_____	Phil Hilgenberg	_____	Dave Wiese	_____
Norbert Dantine, Jr.	_____	Kathleen Janssen	_____	Reed Woodward	_____
Bernie Erickson	_____	Dotty Juengst	_____	City of Green Bay (Vacant)	_____
Kim Flom	_____	Patty Kiewiz	Exc	City of Green Bay (Vacant)	_____
Steve Gander	_____	Michael Malcheski	_____	Br. Co. Board-DePere (Vacant)	_____
Adam Gauthier	_____	Gary Pahl	_____		
Steve Grenier	_____	Terry Schaeuble	_____		

Welcome Gary Pahl

1. Approval of the minutes of the February 3, 2016 regular meeting of the Brown County Planning Commission Board of Directors.
2. Receive and place on file the Draft minutes of the March 7, 2016 meeting of the Brown County Planning Commission (BCPC) Transportation Subcommittee.
3. Discussion and action regarding the Brown County Planning Commission Transportation Subcommittee recommendation for approval of four Transportation Alternatives Program (TAP) applications.
4. Discussion and action regarding proposed National Highway System (NHS) routes for the Green Bay Urbanized Area.
5. Summary of 2015 Annual Report for the Wisconsin Department of Natural Resources related to the Brown County Municipal Storm Water System (MS4) Permit.
6. Directors Report.
7. Brown County Planning Commission staff updates on work activities during the months from January 15, 2016, February & March, 2016.
8. Other matters.
9. Adjourn.



NOTICE IS HEREBY GIVEN THAT ACTION BY THE COMMISSION MAY BE TAKEN ON ANY OF THE ITEMS WHICH ARE DESCRIBED OR LISTED ON THIS AGENDA.

PLEASE TAKE FURTHER NOTICE, MEMBERS OF THE PLANNING, DEVELOPMENT & TRANSPORTATION COMMITTEE OF THE BROWN COUNTY BOARD OF SUPERVISORS MAY BE PRESENT IN SUFFICIENT NUMBERS AT THE ABOVE MEETING TO CONSTITUTE A MEETING OF THEIR COMMITTEE. THE COMMITTEE WILL GATHER INFORMATION AND WILL NOT TAKE FORMAL ACTION AT THIS MEETING.

ANY PERSON WISHING TO ATTEND WHO, BECAUSE OF A DISABILITY, REQUIRES SPECIAL ACCOMMODATION SHOULD CONTACT THE BROWN COUNTY PLANNING COMMISSION OFFICE AT (920) 448-6480 AT LEAST TWO BUSINESS DAYS BEFORE THE MEETING SO ARRANGEMENTS CAN BE MADE.

# APRIL 2016



SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
					1	2
3	4	5 	6 Public Safety 11am NOTE: Ed & Rec @ SW Branch Library 5:30 pm	7 CJCB 8:00am	8	9
10	11 Executive Cmte 5:30 pm	12	13	14	15 Mental Health Ad Hoc 12:00 pm	16
17	18	19 Board of Supervisors Organizational Mtg 9:30 am Veterans Recognition Subcmte 4:30 pm	20	21	22 	23
24	25 Land Con 5 pm PD&T 5:15 pm (Towns Meeting To Follow)	26	27 Human Svc 5:30 pm	28 Admin 5:30 pm	29	30

## **BROWN COUNTY COMMITTEE MINUTES**

- Criminal Justice Coordinating Board (January 21, 2016)
- Mental Health Treatment Committee (February 19, 2016)
- Veterans' Recognition Subcommittee (March 15, 2016)

**To obtain a copy of Committee minutes:**

[http://www.co.brown.wi.us/minutes\\_and\\_agendas/](http://www.co.brown.wi.us/minutes_and_agendas/)

**OR**

**Contact the Brown County Board Office or the County Clerk's Department**



**PROCEEDINGS OF THE BROWN COUNTY  
CRIMINAL JUSTICE COORDINATING BOARD**

Pursuant to Section 19.84 Wisconsin Statutes, a regular meeting of the Brown County Criminal Justice Coordinating Board was held on January 21, 2016 at 8:00 am in the Truttman Room of the Brown County District Attorney's Office, 300 East Walnut Street, Green Bay, Wisconsin.

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**Present:** Judge Walsh, David Lasee, Cressy Birder, Michelle Timm, Tera Teesch, John Vander Leest, Joe Torres, Erik Pritzl, Larry Malcomson, John Gossage, Supervisor Evans  
**Excused:** Tim Mc Nulty

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1. **Call Meeting to Order.**

The meeting was called to order by Chair Judge Walsh at 8:03 am.

2. **Approve/Modify Agenda.**

**Motion made by Erik Pritzl, seconded by Supervisor Evans to approve. Vote taken. MOTION CARRIED UNANIMOUSLY**

3. **Approve/modify minutes of November 19, 2015.**

**Motion made by Tera Teesch, seconded by Sheriff Gossage to approve. Vote taken. MOTION CARRIED UNANIMOUSLY**

4. **Presentation regarding screening process for Treatment Courts (Joe Torres).**

Treatment Court Coordinator Joe Torres said that referrals to the treatment courts can come from any concerned community individual. Most commonly they come from public defenders, defense attorneys and AODA providers. The initial referrals come directly to Torres and he in turn gets an application out to the person along with a copy of the participant contract which the attorney goes over with the client. The participant contract expresses and highlights all of the requirements of participating in the program so the participant is aware of what is involved. Once Torres gets the completed application the screening process starts. The first step is for Torres to provide a copy of the application to the District Attorney's office where a legal screening is conducted to be sure that the participant does not have a history of violent crimes and that the person would not pose a serious risk to public safety by being involved in the treatment courts instead of incarcerated. Once the application passes the DA's office, Torres sets up a screening with the participant. There are a number of tools used in this phase. The first screening is RANT (Risk and Needs Triage Assessment) and this helps highlight where the individual falls with regard to their risk and needs factors such as what the likelihood that the individual will continue to be involved in the criminal justice system is if they are not supervised appropriately or given treatment services. A bio psycho social assessment is also done along with three different screening schedules to assess where the individual falls with regard to drug, alcohol and chemical dependency issues, to see where they are at with their thinking process and if they are really at a point where they are looking to make a change in their behavior and finally, there is an assessment to determine their level of criminal thinking.

Torres continued that in the first 30 days of the program, the focus is on stabilization including getting the participant stable housing and getting them into AODA services as well as getting them comfortable and oriented to the treatment court program and its expectations. Once the participant is stabilized, the criminal thinking is addressed along with cognitive issues to help them make longstanding changes and immerse themselves in the AODA treatment.

Torres said the initial screen takes between 2 – 2 ½ hours. After the screening is done, a summary of the screening is prepared and presented to the treatment court team. Prior treatment records are also gathered. The team then discusses the case and provides a recommendation as to whether or not to accept the person into the treatment courts.

Supervisor Evans thanked Torres for the report and asked how many people typically screen out of the process. Torres said he did not have a hard number but currently there are 10 people in the process of enrolling in the drug court and there has been one that has screened out. Evans asked Torres if he has a background in the screening process and Torres indicated that he did. DA David Lasee added that his office also conducts screenings and if a potential participant has certain disqualifying crimes they would not be allowed into the treatment court program. Evans asked if the psychological care questions could screen someone out of the program and Torres said that it would not screen them out of a treatment court, but it could change what court they are accepted into. Evans asked who put the Brown County screening form together and Torres said they used a standard form and restructured it a little bit to make it easier to answer on a computer. Evans was concerned with some of the questions such as if a person is pregnant, if there are past miscarriages or STD history and other questions. He felt that those questions teeter on things they should not be asking. Torres responded that there can be some pretty significant trauma related to some of those things that could directly relate to drug use. Knowing about these past issues helps to determine what services an individual may need and addressing any past traumas that could have lingering effects on ongoing stability in the community is important. Torres said they also ask about personal relationships and family history. Human Services Director Erik Pritzl added that all of that personal information is to get to the drug and alcohol use or abuse and what is driving it to come up with the appropriate treatment and resources.

A question was asked as to who the screens are shared with. Torres stated that the screens are typically only used in the treatment court program. Judge Walsh noted that as being on the heroin team, he has never seen the screening documents. He has never asked and been denied, he has just never asked. He stated that they rely on the recommendation of the coordinator. Evans asked Judge Walsh if he felt it would be beneficial to see the screening documents and Judge Walsh stated that he did not feel it would be beneficial because he is not an AODA expert and he relies on the information provided by the people who work in AODA for a living.

Evans thanked Torres for his presentation and indicated he was happy to see it on the agenda.

##### **5. TAD Grant programs (David Lasee).**

District Attorney David Lasee indicated that they continue to move forward. He said he had recently met with Joe Torres to talk about the direction of the diversion program and they shared some ideas that tied in with the day report center that is being discussed at the mental health ad hoc committee established by the Human Services Committee. Lasee continued that people in the treatment court are people that have been charged with a crime and are already in the system. The idea with the diversion program is that before someone comes into the criminal justice system, the case would be referred to the DA's office from law enforcement, the DA's office would review the referral and make a determination that rather than issuing charges, the individual could be referred to the diversion program which would allow them to get services on the front end. This would be for low risk, low need offenders who have gone through a screening to determine their risk. At that point, they would enter the diversion program and receive the appropriate treatment for what their needs are. If the program is completed successfully, the individual would avoid being charged altogether. This would keep them out of the criminal justice system and avoid a conviction and all of the repercussions that go with it and reduce the resources used by the system for those lower risk people. The idea is to save the system costs as well as benefiting the participant who just having contact with law enforcement and the possibility of being in the system will be enough to deter them from future behavior.

Lasee continued that the trick is identifying these people as they have not had great success with the provider they started out with. He felt that better services may be delivered with the day report center model. A day report center would also give the DA's office a greater level of comfort in saying that people actually have to do something. He said that Brown County seems to abuse probation by sentencing everyone to probation. He said that Brown County has a very high number of people on probation which also results in a lot of people ending up in the jail for minor probation violations. Michelle Timm of Probation and Parole agreed with this and said that Brown County is just behind Milwaukee and Madison in probation numbers. Lasee stated that people are placed on probation that do not necessarily need to be placed on probation. There are other options such as fines, community service, etc. He said that the standard in his office is to put someone on probation and see how it goes rather than placing them in jail. Sometimes the perspective in the DA's office is that they do not know enough about a person because they have not dealt with them prior to adjudication so it is easier and more comfortable to place them on probation. A better model may be to place someone on bond, and rather than having them do nothing while the case goes through the system, have them do something right after the offense such as receive services or whatever they have to do on the front end. Then, when the case moves forward, the defense attorneys are able to say that their client did these things to help themselves and the DA's office is then more apt to recommend a fine instead of jail. Lasee said that there is no formal structure to do this at this time, but the day report model will be useful in this as well as diversion as talked about earlier. It would be used as a pre-trial tool so the DA's office does not have to continue to put people on probation. Lasee would like to see the default recommendation of probation changed.

Judge Walsh asked the status of the day report center. Lasee stated that the County Board approved funds of \$1.15 million dollars for mental health initiatives and of that, it was estimated that the day report center would be about \$350,000 on an annual basis. The mental health ad hoc committee has been working on this and Lasee is hopeful to have an RFP together in the spring to go out for bids. Erik Pritzl added that once the RFP is drafted it can go to the Human Services Committee to have the discussion to have the funds released and he was hopeful that this could be accomplished during the February or March timeframe.

Vander Leest asked if there were any handouts he could give to people who may come into his office looking for information on the diversion program. Lasee stated that there is nothing at this time, but they can put something together as soon as the program is a little better structured. At this time, if someone is interested in the program, they could contact their defense attorney or the charging DA.

#### **6. Safety Plans (Michelle Timm).**

Michelle Timm said that this item appeared on the agenda at the request of Supervisor Evans. She passed around some worksheets that people would fill out for probation officers to formulate plans, but she noted that that is more of a formal approach. She said they are informally doing safety plans all the time that are specifically geared and catered to the individual and the individual situation. Timm gave some examples of plans they put in place for specific situations. She said that the object of the safety plans is to make sure that the individuals are monitored, but allowed a little more freedom for special circumstances. Judge Walsh added that if someone wants to do something special, they need to have permission. If they do not have permission and do it anyway, it would probably result in the individual being sent to jail. Timm said that the probation officers work on skill building with a person to be able to appropriately handle the situation they want to go into as many times they do not know how to handle it appropriately. Timm shared more examples of safety plans they have used in the past. Evans asked if people are tested for drugs and/or alcohol following being allowed to attend special events. Timm responded that all of the people on probation are subject to testing. Torres added that what they do for people in the treatment courts when these situations arise is have them do the safety plan with their probation agent and case manager. In general, all treatment court participants are subject to random testing, but when there is a special event they are required to test the next day so that any problems can be addressed right away, even on the weekends. Evans asked if the

alcohol detecting bracelets could be used. Timm said that some people have that, but not everybody does. She added that at some point these people need to make good decisions on their own and that is part of what the safety planning does.

**7. Mental Health Court (Judge Zuidmulder).**

Judge Zuidmulder was unable to attend this meeting so no report was given.

**8. Heroin/Drug Court (Judge Walsh).**

Judge Walsh recalled that about a year ago when they were doing an assessment of areas they could improve on Judge Zuidmulder made the suggestion that members of this Board get out into the community and speak to service groups about what the Board does. Judge Walsh stated that he has met with three service groups so far and has more appointments on his calendar. He said that one of the most interesting looks on the faces of the people in the organizations come when he talks about this Board and all of the stakeholders that get together here to work on issues. The general perception is that government is so inefficient and the right hand does not know what the left hand is doing and when Judge Walsh talks about whom all attends these meetings, the community is impressed. He then rolls this conversation into the TAD grant and treatment court programs which the community is typically pretty unaware of. He provides the website information to organizations and noted that the website has a lot of information including an application and testimonials and is a good way to get information out there.

Currently there are 17 participants in the heroin court and there are more in the pipes. As Judge Walsh mentioned at prior meetings, the hardest thing is not necessarily getting them off the heroin, it is dealing with the underlying problems that got them into heroin in the first place and these include dysfunctional families, inability to keep a job, no education and sometimes just laziness. Walsh was happy with the progress being made in the Court. Evans would like to have updated numbers for 2015 of participants and graduates to present to the Human Services Committee. Torres will put that together and get it to Evans.

**9. Future Agenda Items, if any.**

Sheriff Gossage said that the jail is currently at 94% capacity and he felt that jail capacity is something that should be a standing item on the agenda. Judge Walsh stated that he shares the jail capacity figures when he goes and talks to the service organizations and people are shocked. Jail Captain Larry Malcomson added that without the electronic monitoring program the jail would be way over capacity. Timm asked if there were numbers available as to how many people are detoxing from heroin in the jail. Gossage said that numbers would be available, but he is not sure if they are broken down specifically as to what a person is detoxing from.

Pritzl stated that another part of the mental health initiative that was discussed earlier is detox services. There is currently a work group working on this with a number of stakeholders including community members, jail staff and the Green Bay Police Department. They are discussing the criteria for detox as they want to focus on incapacitation and not just intoxication. They are currently working on establishing guidelines to determine who should come in for the treatment option and go through the detox process and then figure out the next steps. They are also looking at the alcohol hold process as well as how to motivate someone for treatment to start to decrease repeat jail admissions. Pritzl expected the criteria to be finalized in the next month or so and then it will be brought before the Human Services Committee for approval and then to the County Board to release funding from the mental health initiative.

Pritzl talked about the sequential intercept mapping grant that he brought up at the last meeting. He said the grant was received and thanked those who sent letters in support. Pritzl continued that there were 75 applicants and five sites were

selected and Brown County was one of them. A planning call will be held soon and then the mapping will be scheduled. The focus will be on the first two intercepts which are the initial law enforcement or 911 contact and then the initial appearance in court. Without the grant, the cost of mapping would be \$17,000 - \$20,000. Pritzl will keep this group advised of progress in the mapping process.

10. **Such other matters as authorized by law. None.**

11. **Adjourn.**

**Motion made by Michelle Timm, seconded by Dave Lasee to adjourn at 8:50 am. Vote taken. MOTION CARRIED UNANIMOUSLY**

Respectfully submitted,

Therese Giannunzio  
Recording Secretary

**PROCEEDINGS OF THE AD HOC**  
**MENTAL HEALTH TREATMENT COMMITTEE**

Pursuant to Section 19.84, Wis. Stats., notice is hereby given to the public that an Ad Hoc Committee of the County Board of Supervisors met regarding Mental Health Treatment on Friday, February 19, 2016 in the 1<sup>st</sup> Floor Conference Room, Sophie Beaumont Building, 111 N. Jefferson Street, Green Bay, Wisconsin.

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**Present:** Rebecca Lindner, Cheryl Weber, Phil Steffen, John Gossage, Ian Agar, Erik Pritzl, Erik Hoyer, Luke Schubert, David Lasee, Chad Weininger

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**I. Call meeting to order.**

The meeting was called to order by Supervisor Hoyer at 12:04 pm.

**II. Approve/modify agenda.**

**Motion made by Cheryl Weber, seconded by John Gossage to approve. Vote taken. MOTION CARRIED UNANIMOUSLY**

**III. Approve/Modify Minutes of December 3, 2015.**

**Motion made by Erik Pritzl, seconded by Phil Steffen to approve. Vote taken. MOTION CARRIED UNANIMOUSLY**

- 1. Discussion, review and possible action: Request that Brown County review its past and present mental health services and develop a more comprehensive plan to treat both short and long-term mental health patients including but not limited to 1) alcohol and drug abuse detox and treatment; and 2) children, adolescent and adult mental health treatment.**
- 2. Discussion, review and possible action: Request that the Human Services Director and Brown County Sheriff work together to develop a plan to provide a treatment plan for prisoners who presently make up a third of our jail population.**

Both agenda items were discussed together. Supervisor Hoyer suggested the group start by discussing the action taken at the recent County Board meeting with regard to the mental health initiative. He noted that the Board approved the mobile crisis piece and he felt that it went very smoothly and noted that it was a near-unanimous decision. Human Services Director Erik Pritzl noted that there was a small amendment to increase the amount to cover some startup costs of Family Services. He provided a handout, a copy of which is attached, which breaks down the mobile crisis expansion initiative. He wanted this group to see this information so that they have the same information that was provided to the Human Services Committee and the Board and he noted that the other three initiatives will be presented in a similar format.

Hoyer asked Pritzl if he had an idea of what amount would need to be added to the next budget to ensure that there would be funding to continue the mobile crisis piece in 2017. Pritzl responded that staff-wise, three or four FTEs will be added to the Crisis Center for this so their staff will be permanently expanded. The Human Services Department, this committee, the Human Services Board and the Human Services Committee will all have to watch this to see that what is intended is being done, but also to make sure that this is a priority going forward. Pritzl said he will look at what he is given in the 2017 budget to work with and then decide how to make it work in the overall structure. The first and most desirable outcome would be to get this amount in the future and he noted that it was less than the \$200,000 that was originally put out last year. Pritzl said the idea would be that next year it would be closer to \$200,000 as it was prorated this year. Rebecca Lindner indicated that she had been advised by Director of Administration Chad Weininger that this would be part of the levy moving forward. Cheryl Weber asked if the \$1.15 million dollars would have to be lobbied for every year. Pritzl responded that what would need to be lobbied for is that the overall levy increase made by the County Board be continued to be used for the purpose the levy was raised for.

Hoyer said what was unique this year is that the County Board lifted the levy, but they set aside and created a unique pool of money and he felt that in the future this should be incorporated into the budget. He is a fan of zero based budgeting

instead of waiting to see what was offered and then working with it, but he noted that the realities of this situation are different.

*Dave Lasee arrived at 12:10 pm.*

Hoyer asked if mobile crisis services would be available 24 hours a day. Pritzl said the idea is to have mobile crisis available 24 hours a day and noted that the Crisis Center does a good job of monitoring the high demand times and making sure they are appropriately staffed. He added that all employees are cross-trained to provide both in-house services as well as mobile crisis services.

Pritzl provided the group with another handout, a copy of which is attached, which is a draft of the mental health initiative timeline. He explained that the timeline breaks down each part of the initiative and shows milestone events for each part of the initiative such as review by the Human Services Board, approval by the Human Services Committee and County Board, and then contracting/purchasing requirements, planning, implementation and review. Pritzl noted that the review process has not been discussed too much but within the department they will put together numbers on a quarterly basis for things like mobile crisis and detoxification. The Human Services Board would then review these numbers. Pritzl outlined each part of the initiative and the associated timeframes. Hoyer thanked Pritzl for the work on the timeline and Pritzl reminded that this was a draft, but it at least gives an idea of what will be happening.

Weber said it looks like Pritzl will be bringing three things forward at the Human Services meeting in March. Pritzl responded that there will be two for sure, but he was not positive on the transitional residential piece. Lindner felt that three things going to the County Board may be too much for the Board. She thought it may be better to do two one month and one the following month. Hoyer agreed with Lindner and noted that there will be new supervisors on the Board for the April meeting and it may be somewhat overwhelming on their first meeting to have three items that they have to consider. Weber said there did not seem to be any questions on the mobile crisis part at the last Board meeting and Hoyer noted the Human Services Committee will probably have the most turnover. Pritzl said there is a part of him that wants to go full speed ahead, but more importantly he wants to be sure that these things are properly vetted and that any questions and concerns are addressed. He would like to see things hammered out at the Committee level before going on to the full Board. He appreciated Lindner's feedback about how much can be put before the Board at one time. Pritzl knew the day report center and detoxification pieces would be ready before transitional residential. He said the day report center will need a full RFP so he wants to get that one going as soon as possible. DA David Lasee added that the day report center will be a completely new entity that will take some time to implement because nobody is currently providing these services in the County. Pritzl asked if the group would be okay with the detoxification and day report center being presented before the transitional residential piece. Lindner felt it would be okay.

At this time Hoyer asked the leaders of each of the work groups to provide updates as to where they are at.

Behavioral Health Manager Ian Agar talked about the detoxification portion of the initiative. He stated that his work group has met every Friday in January and February and they have spent a lot of time discussing a flow chart, a copy of which is attached. The flow chart has one side that pertains to individuals who are intoxicated through use of alcohol and the other side pertains to people who are incapacitated by alcohol. The reason they focused on the alcohol piece of the process is that the majority of individuals presenting to St. John's Homeless Shelter, the Crisis Center and other places historically would have been treated at Nicolet Psychiatric Center. Agar continued that when the federal survey came in they gave direction that they could not continue to treat people in a psychiatric facility and they needed to come up with something else. A determination was made that since not every community has a psychiatric hospital, they default to the emergency room. Agar continued that detox efforts are intended to go back and fill the gap and utilize the funding available to meet the needs of those individuals who present primarily through intoxication or incapacitation through alcohol. Agar added that detox from alcohol will be the focus because alcohol is the most life threatening condition of the majority of substances that people are exposed to.

Agar continued that typically it takes 2.5 days to detox from alcohol. There is \$300,000 allocated to the initiative which should provide 105 treatment episodes. What is unknown is how many people will need treatment in one year. For this year, if the initiative starts in April and all of the money is utilized by the end of July, the data would show that the initiative is working well but there is not enough money to meet the needs of individuals presenting as incapacitated. On the other hand, if we get to December, the same good measures would be there to say that this is sufficient for what we need for the next year. Agar said the discussion gets complex because when the words detoxification are used, people tend to think treatment, but detox and treatment are two completely different things. Once an individual is detoxed from alcohol or another substance, the intention would be that once they are at a normal baseline functioning, they could have an alcohol and drug assessment and have uniform placement criteria which tell the level of care an individual needs in terms of treatment. Agar noted that treatment is a voluntary process and offers of treatment will then be made and a referral will be made to intensive outpatient services, a community provider or a Brown County Human Services provided treatment and at that point the person being offered the treatment can accept or decline. The intention would be post-detox to be assessed and referred for services and then the number of people that accept treatment and the number that do not will be tracked. Agar is hopeful that we can head off those individuals that present over and over again by giving those opportunities for treatment. History shows that people do not usually accept treatment on the first offer.

Agar continued that that is a summary of what has been done to date by his group and the majority of the discussion they have had is outlined on the flow chart. He said the reason they focused so much on defining and distinguishing between intoxication and incapacitation is because the officer in the field will need to make a determination as to incapacitation or intoxication. There are guidelines based on the circumstances they are presented with and they worked with the Green Bay Police Department and Brown County Sheriff's Department and emphasized that they can either make or break the initiative by how careful the officers are in guiding people down the incapacitation side of the flowchart or whether they utilize those people that are nearly intoxicated because in terms of comparison, they are not as impaired by alcohol as those people that are incapacitated. Whenever there is an alternative of leaving with a family member or friend, that is what they are hoping will occur.

Sheriff Gossage asked if a facility has been determined for detoxification and Pritzl responded that there are only two facilities able to do this in Brown County and they are Bellin Psychiatric Center and the CTC but Pritzl noted that he does not want to impair the ability to provide mental health commitments by using the CTC when Bellin has agreed to be a detox provider. He continued that he has confirmed with Bellin that they are willing to do alcohol holds and they do it for other counties. Gossage indicated that although he is concerned about everyone, he is more concerned about getting treatment for Brown County residents and asked if there was a way to ensure that Brown County residents are taken care of before out of county people. Pritzl said that those are good questions and from discussions he has had with the intended provider they are looking at the same residency issues they have with mental health. He said that people could be in Brown County from other counties and since they are here physically, the County is obligated to provide a service to them. He said that we would have to look at the overall capacity Bellin has and if another county is also using the facility, we would have to determine if they can take on Brown County along with the other counties they do work for. This will be determined during the contract process and Pritzl said they have not talked about bed holds or dedicated beds. Hoyer noted that the police do not go out of the County to pick up people to bring to Bellin but Phil Steffen said that things like Packers games really make a difference and need to be considered. Pritzl agreed and said the example issued time and time again is intoxication versus incapacitation and they are trying to get to the chronic population that needs treatment and are more of the incapacitation part. Typically the people who visit Green Bay and decide to go too far are the intoxication side, although, some of them could cross over to the incapacitation side.

Hospital Administrator Luke Schubert spoke next on the transitional residential treatment portion of the initiative. He stated this is a little bit more involved than some of the other initiatives because it is basically starting a new business operation as opposed to contracting with an outside organization. His group has been looking at the potential of the County undertaking the venture themselves or partnering with a provider. He said that they have had some deep



discussions with Mooring House who provides service in Outagamie County. Mooring House has shared a lot of good information on their programming models as well as the different reimbursement models using CCS funds versus other billable opportunities to recoup some of the costs for care. Mooring House has also had some discussions with their Board internally about willingness to partner from the standpoint of management or consulting-type services or more in depth such as running a program in Brown County's space. These discussions will continue and a tour with a couple of the Mooring House leaders will be held at the CTC soon to get more information.

Schubert continued that the County could get licensed to provide the treatment along with the crisis stabilization they currently do at the CBRF. Legally they could go forward, but the question is the economies of scale of the requirements of the different staffing licensures to bring in to serve a few people combined with the other criteria they have to staff and serve the other population. Schubert continued that as a business operator he struggles with small quantities and large fixed overhead to run programs. Hoyer asked if Mooring House would do a separate site. Schubert replied that there are a number of different options to be explored based on capacity of current diversion beds. Pritzl added that it is a very strategic discussion. Schubert said the census ebbs and flows and you never know what the day will bring. He continued that there is not a model out there like what Brown County is proposing of mixing the population so there is no place to go to get information; this is really building a program from the ground up. Pritzl felt that having Mooring House as a potential partner on a management consulting basis where they could provide services of program development and some of the oversight to help get a program started in Brown County is worth a look. Another option may be to enter into a partnership with Mooring House to bring in a contractor that could run a program partially privately funded and partially County funded in that space and lease space to Brown County.

Gossage asked if Outagamie County is the oversight of Mooring House. Schubert answered that Mooring House is run independently but about 60% of their business is county funded and the majority of that is Outagamie County. Pritzl added that Mooring House is starting to look at their regional capacity with Comprehensive Community Services and how they can serve that better. He said there have been some very solid side benefits to this conversation taking place around transitional residential and by reaching out to Mooring House Brown County has been able to learn so much more about the licensure and program operations as well as learning that there is somebody interested in doing different things in Outagamie County. Pritzl felt some really good conversations have been had regarding what we want to do and how we want to use the space. Schubert added that there is a lot more work to do, but it has been very interesting so far.

District Attorney Dave Lasee talked about the day report center and indicated that his group meets on Wednesdays. They have been working on the RFP and they have completed their work on the substance of it and it has been turned over to the County to fill in the standard language that needs to be included. Lasee said that his work group will meet again once they receive the completed RFP from the County. What they worked on was essentially identifying the target population. He noted that some of the counties they talked to about their programs were dealing with allocations in the area of \$1 million dollars and many of those counties were using their day report centers for not only pretrial or treatment courts, but also sort of in lieu of probation in many instances. Lasee said he is very appreciative of the amount of funding given in Brown County and given that we are just getting started with this, they have decided to target the population of individuals who are in pretrial status and awaiting adjudication while on bond and also as a tool for the treatment courts. This is the target population. He said that they ran some numbers at the jail and looked at individuals who are sitting on relatively small cash bonds as well as relatively low risk security categories as this is the population that could relieve stress on the jail and those are the people who really do not need to be in there if there is an alternative for them where they could be monitored on a regular basis. At this time Lasee estimated that there are about 50 – 70 people in jail who would meet this criteria and could best be served through a day report center.

Lasee continued that the issue they have to work out is with regard to the large number of people who are receiving signature bonds but are not placed in custody pending their trial who would benefit from the services of a day report center. He does not want to be in a position to have to say that someone has not screwed up enough to have what would

be a cash bond. There is potential to grow and hopefully that population will have less needs and less risk and would take less of the resources from the day report center. Lasee said they will have to keep an eye on what the target population is and once the RFP is drafted he intends to meet with the public defender's office and the Judges and Court Commissioners to work on how to implement this going forward and who specifically is the target population and what specifically the court can order as conditions of bail to the day report center and talk about what services will be offered.

Lasee continued that the day report center would provide accountability because people would be required to report there several times a week. They would be able to do drug testing and provide medication monitoring to be sure that people are in compliance with prescription drug orders from their doctors. In addition, they would like the day report center to be a one-stop shop for those individuals to get some of the services they may need pretrial. Those types of things such as treatment and services would be voluntary as they cannot really be ordered as a condition of bond, but ordering them to appear at the day report center and be tested and take medications can be conditions of bond that could be enforced by the day report center.

Gossage said he applauds all of the work groups on this initiative, but specifically this one on the day report center because it will significantly reduce the probation holds and the amount of bed days that are spent at the jail. He noted that he was just in Madison testifying and that Brown County had the highest number of probation hold days, 12,000 in 2014. The day report center should really lessen the strain on the jail population. Lasee said the current model is that you have someone on jail pending trial and it could be six to nine months. People are not doing anything productive in that time period unless they choose to do it on their own. After the trial, these people are placed on probation. If we can be proactive on the front end and get people services immediately after their offense or immediately after being charged, it satisfies the State to say that the people do not need to be placed on probation because here is what they have done at the day report center over the last six months and this should cut down on the number of people on probation which will then reduce the number of jail bed days.

In terms of cost and projecting this out over the next several years, Hoyer asked if the cost is dependent on the types of services that will be offered or the number of people being served. Lasee stated that it will be a little bit of both, but the number of people being served will be the primary driver. He anticipated that what they will be asked to do is not necessarily pay for these services, but to provide space for the services to come in and be the one-stop shop. He does not know if whoever gets the contract for the day report center will necessarily pay for the counseling. Participants would also bear some of the costs themselves if there is insurance available.

Pritzl said the day report center is important because it will be helping the jail out but also helping the person out who does not need to be in jail and providing treatment if possible. If we are looking at bringing counseling in provided by the County, that is something that would have to be certified as an extension of the outpatient clinic. Agar said that options may also include getting a satellite clinic as well as contracting or if someone is in the Comprehensive Community Services program, services could be provided without physically being in the clinic. Pritzl felt it would be important to look at the RFP and the response to see how to offer services in a comprehensive approach.

Hoyer asked if it would be feasible that those seeking this RFP have counseling services or if the County would have to find someone else for these services. Agar responded that this is something that is case-specific. If someone has insurance and has a provider they can see outside of the system, that would be the preference, but the County may have to try to absorb those without insurance as well. Lasee thought that those who would bid on the RFP would provide the services because they could receive an economy of scale by referring people to themselves and they would not only receive funds from the day report center but then also potentially from those other resources.

Weber asked if Lasee was thinking that there is not enough funding set aside for the actual space plus the services. Lasee responded that he does not know yet and it depends on how we choose to grow this. He said that some of the counties that use day report centers have larger projects that they use as alternatives to probation. He said there are advantages and disadvantages to this. There are benefits to the County of not placing someone on probation, but, on the other hand, if you place someone on probation, the DOC often bears the costs for treatment and if we pull that back into the County, it would be asking the County to bear the costs which otherwise would be allocated for the State. He said for starters we should see how it works with the target population and if it looks like we are getting good results, we can look at expanding to a post-judgment population. Weber mentioned that the Micah Center will have about 2,400 feet of available space in June. Lasee said that the way the RFP will be written is that the burden of finding space will be on the provider.

Hoyer asked about the systems mapping grant. Pritzl said they had a planning call with the group that will be doing the mapping. It is a group that is subcontracted with the Federal Substance Abuse Mental Health Administration. May 17 and 18 are the tentative dates for the mapping to occur and it will be done at the Sheriff's Department. Pritzl said he has been provided with a great planning kit and he will get that moving once the dates are confirmed. He will work on the invite list and noted that everyone in this group will be invited. Weber encouraged those in attendance to think about anyone else who should be invited and she felt that they would easily fill the room. The attendance will be capped at about 40. Pritzl stated that the focus will be on the initial 911 response and the initial court appearance which should be timely with what is being worked on with this group. Weber said that she was impressed with how the group goes about this and they should have some targeted solutions. Pritzl added that the group really wants an elected official to do the kickoff to get the group energized and engaged.

Hoyer asked for an update on the liaison position. Pritzl stated that it is in the works and they have narrowed it down to a final candidate but they will set up a meeting with the candidate to go out to the jail to see what the working environment is all about. The next part of the liaison procedure is to figure out how the work will be accomplished and what they want the position to accomplish. Pritzl felt they should have someone in place for the position in the next couple of weeks. He continued that Economic Support is going to have a presence in the jail as well and that position will help people enroll in eligible benefits which include healthcare coverage like Badgercare which would pay for mental health services. There is still a lot that has to be worked out in terms of process, but it would be bringing the services to the person prior to them leaving the jail.

The next meeting date was discussed and it was decided that the next meeting will be held on April 15, 2016 at noon. In Room 365 at the CTC.

**3. Such other matters as authorized by law. None.**

**Motion made by Phil Steffen, seconded by Dave Lasee to adjourn at 1:07 pm. Vote taken. MOTION CARRIED UNANIMOUSLY**

Respectfully submitted,

Therese Giannunzio  
Recording Secretary

# Mobile Crisis Expansion

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## **Introduction:**

Counties are responsible for providing emergency mental health services to residents of their county. Counties are required to have a crisis program that responds to emergent mental health situations, including emergency detentions.

The general requirements for crisis services, per administrative code and agreements between the State and Brown County include:

- Provide immediate evaluation and mental health care to persons experiencing a mental health crisis.
- Make emergency services available within the county's mental health outpatient programs, or mental health inpatient program.
- Be organized with assigned responsibility, staff and resources so that it is a clearly identifiable program.
- Be available 24 hours/day and 7 days/week.
- Offer telephone services with a published number.
- Offer face-to-face services for crisis intervention through outpatient services during business hours, and on-call (minimum) during other hours. On-site intervention when clinically desirable.

## **Community and Consumer Needs:**

Brown County has crisis services that currently provide limited mobile outreach in addition to a telephone response system. The majority of in-person contacts, about 73%, occur at the Crisis Center, which requires a transport to the crisis center by law enforcement, the person or other resources. During the time of the transport, the person needing crisis services is in distress. Having the crisis assessment take place outside of the Crisis Center reduces a consumer transport, provides an on-site view of the consumer, and provides better consumer care.

The overall goal of this proposal is to bring services to the person in crisis safely versus bringing the person to a different location. This would enable the crisis system to provide assessments to the person in their situation and avoid unnecessary transports of the consumer.

## **Assumptions:**

There are a few assumptions being made specific to this proposal:

- The current provider can support additional staff with training and supervision.
- Cooperation between system partners including law enforcement, crisis staff, health care, human services is in place.
- There is an adequate pool of talent to recruit from.

- Safety for the crisis staff can be assured in responding.

#### **Initiative Scope:**

The expansion of mobile crisis is specific to those situations where a person is alleged to be a risk to themselves or others, and is not willing to voluntarily present for treatment. These are typically identified as “EM-1” situations, where contact has been initiated with law enforcement, often as a welfare check of the person. The Crisis Center and Human Services will explore the use of joint response in these situations.

Mobile crisis services are not to be used in response to all calls. The Crisis Center currently averages 2,000 calls per month.

#### **Initiative “Deliverables” & Costs:**

Brown County Human Services is proposing to add crisis counselors through the contracted provider in 2016. The focus of these positions is on direct consumer contact, and is intended to provide an additional 96 hours of mobile crisis services per week.

The current crisis provider has proposed improved and coordinated mobile crisis response with law enforcement in welfare check situations. This will be evaluated as part of the expansion, and will require additional data for evaluation, and the establishment of agreements.

It will take some time to recruit, hire and train staff. Since mobile crisis services are already being offered on a limited basis in Brown County, there is program experience to build on and to inform the expansion. The estimate is that it will take three months to complete the process of expanding staffing.

The estimated annual cost of \$200,000 is related to adding crisis counselors to provide mobile services, including direct staff costs, supervision and program costs.

#### **Resources:**

The resources needed for effective expansion include:

- A pool of applicants that meets basic qualifications.
- Time for supervisors and managers to be involved in the screening and interviewing of applicants.
- Physical space for new staff.
- Resources for training new staff.
- Time for existing staff to provide job shadowing experiences.

The resources needed for expansion are available due to the current program operations.

#### **Key Events and Tasks:**

The key events and tasks associated with this include:

- The transfer of funds to accounts for expenditures.
- A signed contract in place.
- Posting position announcements.
- Screening applicants.
- Interviewing applicants and making offers.
- Completing training including web-based courses and job-shadowing.
- Evaluating procedure changes with law enforcement.

**Risks:**

There are some risks identified with this proposal, and these include:

- Safety issues with increased mobile crisis response.
- Resistance to change, which creates barriers to implementation.
- Restricted access to community settings, which could reduce availability to the person in crisis.

Strategies to address these risks include:

- Working closely with law enforcement to ensure safety.
- Presenting revised protocols to key system partners to get input from them.
- Evaluating protocols and agreements to gain access to most community settings.

**Expected Benefits and Outcomes:**

There are data elements that will be tracked before and during service implementation. These include:

- The number and duration (hours) of in-person mobile crisis contacts that occur outside of the Crisis Center.
- The number and duration of diversion stays (days) 12 months prior to mobile crisis expansion.
- The amount of law enforcement time (hours) per crisis contact pre and post mobile crisis expansion.
- The number and length (miles) of client transports post mobile crisis expansion.
- The average response time for mobile crisis calls. The 2016 target is within 30 minutes.

The expected benefits include:

- An increase in the number of mobile crisis contacts, and the hours of service provided to people outside of the Crisis Center.
- A reduction in the amount of law enforcement time per crisis contact due to improved coordination and response by crisis staff and law enforcement.
- A reduction in the transports associated with crisis calls.
- A decrease in the average response time for mobile crisis calls.

## Draft Mental Health Initiative Timeline

[illegible][illegible][illegible][illegible]

Police present individual who is intoxicated by the use of alcohol

Intoxication: a person whose mental or physical functioning is substantially impaired as a result of the use of alcohol

Determination is made by law enforcement as to no need for medical clearance

Police present with individual who is incapacitated by the use of alcohol

Incapacitation: a person, as a result of the use of or withdrawal from alcohol, is unconscious or has his or her judgement so impaired that he or she is incapable of making a rational decision, as evidenced objectively by such indicators as extreme physical debilitation, physical harm or threats of harm to himself or herself or to any other person, or to property.

Medical Clearance exam completed by provider per facility protocol

LOW RISK: Using substances, but is not currently under the influence or is not seriously impaired. Is alert and oriented x 3. Fully ambulatory. Clinically sober.

MODERATE RISK— Moderately impaired by substance use, but is alert and oriented. Is able to engage in reasonable conversation. Ambulatory without assistance.

HIGH RISK—The patient is clearly impaired and requires supervision in order to be in the community safely. Is unconscious or unable to ambulate without risk for falling.

REQUIRES MEDICAL ADMISSION DETERMINED BY MEDICAL STAFF

HOME (with family, friends, bus token or cab voucher)

Has a competent responsible person to physically take responsibility for the person

Police place under 51.45 (11) alcohol hold at Bel-lin Psychiatric Center

Placed in hospital bed under a 51.45 (11) alcohol hold

Referral for residential treatment or outpatient services are offered

**ALTERNATIVE OUTCOMES:**

- Crisis Center
- Rims
- St. Johns / Shelter
- Jail if being arrested

AODA ASSESMENT AND RECOMMENDATION BY COUNTY

Individual is detained for up to 72 hours and released when a determination is made that the individual is no longer incapacitated

Individual is detained for up to 72 hours and voluntarily receives medical detoxification treatment

Referral for residential treatment or outpatient services are offered





**PROCEEDINGS OF THE BROWN COUNTY  
VETERANS' RECOGNITION SUBCOMMITTEE**

Pursuant to Section 19.84, Wis. Stats., a regular meeting of the **Brown County Veterans' Recognition Subcommittee** was held on Tuesday, March 15, 2016 at 4:30 p.m. in Room 201 of the Northern Building, 305 E. Walnut Street, Green Bay, Wisconsin.

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**PRESENT:** Chair Bernie Erickson, Tracy Rosinski, Ed Koslowski, Carl Soderberg, Duane Pierce, Jim Haskins, Jerry Polus, Joe Witkowski, Louise Dahlke  
**EXCUSED:** Rosemary Desisles, Delores Pierce

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**\*\*Running Total of Veterans' Certificates: 1728**

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**1. Call Meeting to Order.**

The meeting was called to order by Chair Bernie Erickson at 4:30 pm.

**2. Invocation.**

**3. Approve/Modify Agenda.**

Joe Witkowski indicated that he had to leave the meeting early and therefore he would like to give his report following Item 4.

**Motion made by Jim Haskins, seconded by Ed Koslowski to approve as amended. Vote taken. MOTION CARRIED UNANIMOUSLY**

**4. Approve/Modify Minutes of February 16, 2016.**

It was pointed out that under Item 7, the word "unexecuted" should be changed to "unexcused".

**Motion made by Duane Pierce, seconded by Joe Witkowski to approve as corrected. Vote taken. MOTION CARRIED UNANIMOUSLY**

Joe Witkowski gave his report at this time. He said that he had recently seen an article in the paper regarding the Wounded Warriors Project and he has strong feelings about this charity after learning how much of the donations actually go to help veterans. Witkowski read the following from the article, "The Board of Wounded Warriors Project, the national veterans' adversary group that has come under criticism for handling of donations and spending has ousted two top executives following an independent review of the finances". Former employees were also interviewed and one former employee said, "The Wounded Warriors Project spends money in a way that is the equivalent of what the military calls fraud, waste and abuse". The article also stated that to help restore trust neither Steve Nardizzi nor Al Giordano are with the organization anymore. Witkowski wondered if anyone on the Subcommittee has noticed any change with the Wounded Warriors Project and if they would be allowed to have a table at the Fair for the Appreciation Day. Ed Koslowski said that the Wounded Warriors Project has never asked for a table at the Fair, and, secondly, one of the rules of the Fair is that nobody can solicit donations.

CVSO Jerry Polus added that the Chairman of the Wounded Warriors Project was on the Bill O'Reilly show recently and acknowledged that they need to make changes as to how the donations are used. The Chairman did not make any accusations of fraud or anything else, but just acknowledged that changes need to be made.

It was noted that there are many organizations that use Wounded Warriors in their name, but what is being discussed at this meeting is the Wounded Warriors Project.

Witkowski also asked about the details of the events on March 25 at the VFW for Lynn Geiser's 40<sup>th</sup> birthday. Koslowski said he is working with Geiser on this. He said that the American Legion, Vietnam Vets and AMVETS are involved. The event will be held from 7:00 pm – midnight and there will be a DJ and door prizes and some speakers. The goal is to raise \$3,000 to be used for activities and help for women veterans. It is a Hope 4 Vets event and Koslowski would be happy to take any more donations or prizes for the event.

5. **Update re: Honor Rewards Program.**

Jerry Polus reported that the Honor Rewards program is moving ahead very well. Brown County has been added to the Honor Rewards website and there are already some businesses signed up. The website can be viewed at [www.honorrewards.com](http://www.honorrewards.com). Polus has sent letters out to all of the area business associations and chambers who will be sharing the letters with their respective businesses. He is hoping to officially announce the program around Memorial Day. Polus is hopeful that a number of businesses will sign up before then. He said that when the program is officially launched it will be explained that one of four cards will be accepted by the participating businesses. The cards that will be accepted are as follows: military retiree card, VA healthcare enrollment card, Wisconsin driver's license with veteran identifier or Honor Rewards card.

6. **Possible Discussion re: 2016 Veterans' Appreciation Day at the Brown County Fair.**  
**A. 25th Anniversary of Desert Storm.**

Erickson confirmed that the 25<sup>th</sup> Anniversary of Desert Storm will be observed at the Fair and he thought that there would be pretty good attendance. This year the Fair will run from August 17 – 21 and Veterans Appreciation Day will be August 20.

Louise Dahlke asked if the group was willing to move the time of the event up so that the Fair could serve them better. The Subcommittee was agreeable to a time change. Dahlke noted that they need the information as soon as possible as the flyers will be printed soon. Haskins noted that the Fair Board has asked for a timeline of the events. Erickson said that the timeline worked out well last year and he felt a similar time line should be used this year as well, especially having the band perform both before and after the ceremony. Erickson said that everything could be moved up a smidge and that should alleviate concerns with the rodeo. He asked Polus to bring last year's schedule to the next meeting for review. After a discussion of the timeline, it was determined that the tent will be open at 10:00 am and the entire event should be concluded by 4:30 pm. The ceremony will be held at 3:00 pm and the band will play for about an hour following the ceremony.

Dahlke said the Fair Board asked if the Brown County Fair Association was listed on the banner as a sponsor. Koslowski said that there is no sponsorship whatsoever on any of the banners. A discussion ensued about adding sponsors on the posters that Polus distributes, but those already contain a lot of information. The band was also discussed. Polus stated that he has been in touch with a group called Rapid Impulse. The leader of the band is a graduate of the Veterans Treatment Court. The price of the band is negotiable and Erickson felt that they should be paid the same as last year's band was paid. He wanted to be sure that the band played for an hour before the event as well as an hour after the ceremony. Polus talked about the sponsorship of the band. He said that he talked to some women from Humana who were interested in supporting veterans programs and he told them about the Fair event. The Humana ladies were fairly certain that they could get approval to sponsor the band, however, Heartland Hospice has sponsored the band in the past. After discussing this, it was decided that Polus would pursue Humana to sponsor the band and Heartland could put their money into a nicer give away from their table in the tent. Koslowski said that another option may be to have Heartland sponsor a reflection area for a fallen comrade display. He was thinking of having a tent with a cot inside and some tables and an empty foot locker and packed duffel bag signifying the fallen comrade on his journey home. Koslowski would also like to have an area where thoughts and feelings can be shared and then left in the empty foot locker. Koslowski said the first thing he has to do is find a tent, and if he is able to do that, he will pursue this.

Haskins said that he will contact the TV stations for coverage of the event. Koslowski said that in the past there was some confusion as to the times of the event and it was reported differently in the paper than it was

on TV. Haskins said that he will work with the Fair Board to be sure that all information is correct. He said that when he goes to the TV stations to talk about the event he gives them one of Polus's flyers so he knows he is presenting the correct information.

**7. Discussion and decision re: non-attending Subcommittee members.**

Erickson reported that Lynn Geiser has taken a new job out of town and he will contact her to find out if she can still serve on this Subcommittee. If she is no longer able to be part of this group, a decision will need to be made as to how many people we want on the Subcommittee. He has a few leads of people who have made requests to join the group and he will keep everyone updated. Koslowski thought it may be good to have some of the County Board members on the Subcommittee to get some exposure, and he also suggested that representation from the Desert Vets may be a good idea.

**8. Report from CVSO Jerry Polus.**

Polus did not have anything to add other than what he already brought forward above.

**9. Comments from Carl Soderberg.**

Carl Soderberg updated the Subcommittee on H.R. 1769 which pertains to exposure to Agent Orange and how it affects veterans and their grandchildren and great grandchildren. He said that the State Council of the Vietnam Veterans Association has been pushing the bill and trying to educate their members and the public and also advocate for it. He wanted to give a quick update on this and said that it has moved through two separate committees in the House and is reported out and is waiting to be scheduled on the floor for a vote. There are 179 co-sponsors out of 435 Congressman. Representative Ribble will be joining as a co-sponsor to make 180. Soderberg noted that normally when something has 100 co-sponsors, it is a pretty good sign it should be considered. There are also 40 co-sponsors out of 100 in the Senate.

Soderberg said that the Bill would designate one US VA medical center as a research center for treatment and diagnosis of descendants of veterans exposed to toxic substances while serving as members of the Armed Forces. The idea would be to study children and grandchildren of primarily Vietnam veterans who have been exposed to Agent Orange to create an empirical, scientific, statistically accurate database. The database would then be used to determine if there should be different benefits, if descendants should be eligible to qualify for presumptive symptoms and similar things. More information on this Bill is provided in the report attached. Soderberg will keep this Subcommittee advised of further developments on the Bill. Pierce added that there is information on this available on the VVA website. Rosinski added that there will be an Agent Orange Town Hall Meeting on March 29, 2016 beginning at 1:00 pm at the Wisconsin Veterans Home in King.

Koslowski asked if this program would be expanded to burn pits for Desert Vets. Soderberg said that that would be the next step, but there is nothing definitive as of this point. Polus stated that that was a good question and that he recently received an e-mail that veterans who feel they were exposed to burn pits should ask for a registry exam specific to people exposed to burn pits.

**10. Report from Committee Members Present (Erickson, Dahlke, Desisles, Haskins, Geiser, Koslowski, Pierce, Rosinski & Witkowski).**

Erickson reported that he has been working with Jerry Polus and Internal Auditor Dan Process to have donated funds carried over from year to year in the donation account rather than being returned to the County's general fund at the end of the year. Approval for this was granted at the last Human Services Committee and it will now go to the full County Board for approval.

On the subject of donations, Polus said that someone who organized a dart tournament came into his office a few weeks ago to donate the proceeds of the tournament. Last year the proceeds were given to the Vet Center, but the organizers were not real happy about how the funds were utilized so this year they gave the

funds to Polus's office for the emergency fund. The donation was in the amount of \$2,025 plus \$250 worth of gas cards. So far this year, without soliciting, over \$4,500 has been donated to the emergency fund.

Erickson continued that this Saturday Polus will be bringing about 8 disabled veterans to a trout pond sponsored by the Green Bay Area Great Lakes Sport Fishing Club. The veterans will be able to catch fish and the club will then clean the fish and the veterans can take them home.

Erickson also noted that he just received notification that veterans ID cards will now be valid identification for voting purposes.

-Dahlke did not have anything further to report other than what she brought forward above.

-Haskins passed around a picture showing which cards would be accepted at the polls as approved identification for voters. He also read an article about a WW II Veteran who had recently been denied the right to vote because he did not have appropriate identification, even though he had a military ID card from his service.

-Kosowski said that he would like to see the dates of the Fair included in the minutes. These dates have been included in Item 6 above. He also wanted to know if Rolling Thunder was available for the Fair. Pierce responded that he did not know if they would be available for the table ceremony, but they would probably be able to set the table for the static display.

-Pierce reported that the quarterly LZ get-together will be held on March 21 at 5:00 pm at the Pearly Gates. There will be food specials and prizes and they will also be selling tickets for the Harley raffle. Pierce continued that Vietnam Veterans Day is March 29 and encouraged everyone to thank a vet. He also reported that he had attended a listening session held by Mike Gallagher who will be running for Reed Ribble's open seat. Gallagher is an Iraqi Veteran and wanted to get an idea of what the local vet issues are. This listening session was attended by about 15 – 18 veterans and Gallagher seemed positive about the issues and concerns of the vets. Pierce also reminded the group about the Pow Wow being held on Armed Forces Weekend in Keshena. The event will start with a flag raising ceremony in the bowl and this year they are honoring all Vietnam and Vietnam era veterans. Rolling Thunder will be doing a table ceremony on Sunday afternoon. Pierce will provide more information on this event at the next meeting. Veterans, children under 5 and elders get into the event free.

-Rosinski shared information on a Sportsman's Banquet being sponsored by Outfitters 4 Patriots. More information can be found on the attached flyer. She also noted that representatives of this group will be attending the next meeting to talk about the event further. Rosinski also reported that a Veterans Benefit Fair will be held at Ho Chunk in Wisconsin Dells on March 29, 2016. Veterans will receive free admission, free parking and free buffet with veteran's identification and there will also be a flag raising ceremony to recognize Vietnam Veterans Day. Finally, Rosinski reported on Ft. McCoy's Armed Forces Day Open House which will be held on May 21, 2016 from 9:00 am to 3:00 pm; see attached for more information.

11. **Such Other Matters as Authorized by Law.** None.

12. **Adjourn.**

**Motion made by Jim Haskins, seconded by Duane Pierce to adjourn at 5:25 pm. Vote taken. MOTION CARRIED UNANIMOUSLY**

Respectfully submitted,

Therese Giannunzio  
Recording Secretary

**Summary: H.R.1769 —Toxic Exposure Research Act of 2015** (114<sup>th</sup> Congress, 2015-16)

4/14/2015 - Introduced in House

- Referred to Veterans' Affairs Committee and Armed Services Committee

4/23/2015 – Subcommittee on Health (Veterans' Affairs Committee) hearing

5/15/2015 – Subcommittee on Health amend, vote out to full Committee

2/25/2016 – discharged from Armed Services Committee

2/25/2016 – Amended, voted out of Committee (Veteran's Affairs) to consideration by House

179 co-sponsors in the House of Representatives

(Rep. Ribble is joining as co-sponsor, to make 180)

companion bill in US Senate (S. 901) has 40 co-sponsors in the Senate

**Bill Summary: Toxic Exposure Research Act of 2015**

(summary written by the Congressional Research Service)

Directs the Department of Veterans Affairs (VA) to select a VA medical center to serve as the national center for research on the diagnosis and treatment of health conditions of the biological children, grandchildren, or great-grandchildren of individuals exposed to toxic substances while serving as members of the Armed Forces that are related to such exposure.

Requires: (1) the Department of Defense (DOD) or the head of a federal agency to make available to the VA for review records held by DOD, an Armed Force, or that federal agency that might assist the VA in making determinations regarding individuals and descendants afflicted with a health condition as a result of such exposure; (2) the VA and DOD or such agency head to jointly establish a mechanism for the availability and review of records by the VA; and (3) the national center to employ at least one licensed clinical social worker to coordinate access of individuals to appropriate social and health care programs and to handle case management. Establishes an Advisory Board to oversee and assess the national center and to advise the VA regarding the center's work.

Directs DOD to declassify documents (other than documents that would materially and immediately threaten national security) related to any known incident in which at least 100 members of the Armed Forces were exposed to a toxic substance that resulted in at least one case of an associated disability.

Directs the VA to conduct a national outreach and education campaign directed toward members of the Armed Forces, veterans, and their family members to communicate information on: (1) incidents of exposure of members of the Armed Forces to toxic substances, health conditions resulting from such exposure, and the potential long-term effects; and (2) the national center. Requires DOD and the Department of Health and Human Services to assist the VA in implementing such campaign.



*2nd Annual*  
**SPORTSMANS BANQUET**

**AT 'STADIUM VIEW SPORTS BAR'  
IN GREEN BAY, WI**

- ★ 100% NONPROFIT ALL FUNDS GO TO THE OUTINGS
- ★ HELP US RAISE FUNDS TO TAKE DISABLED VETERANS  
AND CHILDREN HUNTING & FISHING

**TICKET COST: \$40.00**

**INCLUDES DINNER AND A DOOR PRIZE ENTRY**

**GUN AND CROSSBOW RAFFLES  
MISC. OUTDOOR GEAR RAFFLES**

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**CALL MARK AT (920) 227-3658  
OR STOP AT STADIUM VIEW  
TO GET YOUR TICKETS**

**MAY 22ND ★ 5:00PM**



# **Veterans Benefit Fair**

**Tuesday, March 29<sup>th</sup>, 2016**

**Vietnam Veterans Day**

**9:00 am – 3:00 pm**

**Ho-Chunk Gaming Wisconsin Dells  
S3214 County Rd BD / Hwy 12 Baraboo, WI**

- **FREE – admission, parking**  
(free buffet – w/proof of veterans status)
- **Get answers about your eligibility**
- **Get information about your benefits**  
(compensation, pension, etc...)
- **Assistance with applying for certain benefits**
- **Dog tags (Vets Center)**
- **Additional Community Services**



# 2016 Fort McCoy Armed Forces Day Open House

## **FUN FOR ALL AGES:**

- Guided bus tours
- Military Equipment Displays
- Face painting
- Personalized Dog Tags
- Historic World War II buildings
- Sandbag filling station
- Refreshments available & much more!



**Saturday, May 21  
9 a.m. to 3 p.m.**

Fort McCoy is a  
Commemorative  
Partner with the  
United States  
of America  
Vietnam War  
Commemoration.



Join us as we  
recognize, thank  
and honor  
Vietnam Veterans  
and their families.

*Located between Sparta & Tomah, Wis., off of Hwy 21.*

**FREE  
ADMISSION**

*Enter at Gate 15 & follow signs.  
Adults must have photo ID.  
Questions? Call 608-388-2407  
or visit [www.mccoy.army.mil](http://www.mccoy.army.mil)*

**PUBLIC  
WELCOME!**